

Minutes of the 2nd Meeting of Expenditure Finance Committee for the financial year 2019-20 held on August 2, 2019 at 5.30 P.M.

The Hon'ble Dy. Chief Minister/ Finance Minister, Delhi Chaired the 2nd meeting of the Expenditure Finance Committee on 2nd August, 2019 to consider the following project proposals submitted by the department of GNCTD:

S.N	Particulars of the proposal	Estimated cost (₹.. crore)
Public Works Department		
1.	Supply, Installation, Testing and Commissioning (SITC) of CCTV System throughout Delhi (Phase-II)	613.53
2.	Providing free Wi-Fi to the Citizens of Delhi	99.50
Total		713.03

Following attended the meeting:

I Members of Expenditure Finance Committee

- Sh. Satyender Jain, Hon'ble Minister, (PWD), GNCTD
- Smt Renu Sharma, Addl. Chief Secretary (Finance), GNCTD
- Sh. Raajiv Yaduvanshi, Pr. Secretary (PWD), GNCTD
- Sh. Ashok Kumar, Director(Planning), GNCTD
- Sh. L.D.Joshi, Joint Secretary (Finance), GNCTD

II Other Senior Officers

- Sh. Neeraj Bharti, Spl. Secretary (Finance), GNCTD
- Sh. A.K. Ahuja, ADG/Pr.Chief Engineer, PWD, GNCTD
- Dr. B.K. Sharma, Advisor (Planning), GNCTD
- Sh. R.R. Meena, SE(E), PWD, GNCTD
- Sh. Santulan Chaubey, Jt. Director (IT), GNCTD

03. The Addl. Chief Secretary (Finance) apprised the Expenditure Finance Committee of the agenda items. Thereafter, department concerned presented its proposal before the Committee.

Public Works Department

I. Supply, Installation, Testing and Commissioning (SITC) of CCTV System throughout Delhi (Phase-II)

(i) Pr. Secretary, PWD apprised the Expenditure Finance Committee that at present Installation of CCTV System under Phase-I is under progress and is expected to be completed by January 2020. Physical progress of the work as on date is about 15% and expenditure is about 4% of approved cost. On getting request from Elected representatives from various constituencies, the Hon'ble Minister (PWD) directed to increase the number of CCTV Cameras to be installed from 2000 number to 4000 per Assembly Constituency. Accordingly the instant proposal (Phase-II) for Supply, Installation, Testing and Commissioning (SITC) of CCTV System at an estimated cost of ₹613.53 crore is submitted for consideration.

[Signature]
 5/8/2019

(ii) Pr. Secretary, PWD further apprised the Committee that while processing the proposal it was observed by the Planning & Finance Departments that Phase-II of Installation of CCTV System may be initiated on the basis of outcomes of the evaluation study and experience of stakeholders after completion of Phase-I project since analysis, evaluation including merits, challenges, effectiveness of the Phase-I project is yet to be worked out by PWD. It was stated by the Pr. Secretary, PWD that Administrative Department is also of the same opinion that Phase-II of the project could be taken up after evaluating the outcome of Phase-I.

(iii) Pr. Chief Engineer, PWD has informed the Committee that already about 25000 Cameras have been installed and 65000 Cameras have been delivered. The instant estimate is based on the rates quoted by L-1 tenderer for Phase-I of the project. The bifurcation of the cost is as under;

S.N	Particulars	Amount (₹... crore)
i.	Supply, Installation, Testing and Commissioning of cameras and other allied infrastructure	355.59
ii.	Maintenance cost for five years	136.47
iii.	Electricity Consumption charges	113.40
iv.	Data charges	8.07
	Total	613.53

(iv) Addl Chief Secretary (Finance) has pointed out that while considering the Phase-I of the project, the Committee directed the Administrative Department to address issues like the ownership of the assets, location of cameras, identification of power supply and billing procedures, stakeholders duties and responsibilities and analysis of feed of the CCTV Cameras. PWD has not fully addressed all these issues. It is further observed by the Finance Department that without a 'Detailed Project Report' (DPR) and scientific approach, the critical number of Cameras required for effective coverage, providing sense of security cannot be done in piecemeal manner or on ad-hoc basis as breaking the project into many separate phases breaks the scale of economies in procurement and operational expenditure and would also lead to different tenderers /vendors doing the same work at different cost, different operational efficiency and issues of intra-vendor coordination. Therefore, it was suggested that future requirement of optimum number of cameras and its operational management must be done in one go to address the issues highlighted during Phase-I for which a proper DPR and expert consultation are required.

(v) During discussion, the Chairman, EFC/Dy. Chief Minister enquired whether the Pr. Secretary (PWD) has visited the sites where CCTV Cameras have already been installed and obtained feedback from the beneficiaries'. Pr. Secretary (PWD) has informed that he has not visited the sites so far. The Hon'ble Dy. Chief Minister has pointed out that the recommendation of Pr. Secretary (PWD) cannot be considered since he has not visited the site and is not aware of the public feedback. He further stated that he himself visited many places and got personal feedback from the public. The public at large is very happy and welcomed the initiate of the Government as they feel secure. In fact some cases of Car theft have also been solved after getting clues from the CCTV footage.

(vi) Hon'ble Minister (PWD) has further stated that Phase-I of the project was conceived in the year 2015 and it took almost three years to award the work. The initial estimate of 1.40 lakh Cameras (2000 Cameras per Assembly Constituency) taken up in Phase-1 is very minimum and is found insufficient to cover a specific radius/geometric area. In fact 2000 Cameras hardly covers the entry/exit points of residential colonies and most of the periphery/ boundary are left uncovered with the present volume. Keeping in view of the time already taken in the decision making process under Phase-I, the proposal needs no further evaluation and has to be expedited to get meaningful results and achieve the desired objective of crime reduction and Women's safety.

04. After due deliberations, keeping in view of the functional requirement, the Expenditure Finance Committee has made the following recommendation on the proposal of the Public Works Department for 'Supply, Installation, Testing and Commissioning of CCTV cameras and other allied infrastructure' at an estimated cost of ₹613.53 crore (Capital cost ₹355.59 crore + Maintenance cost of ₹259.94 crore for five years);

- a. Proposal shall be placed before the Cabinet for approval and sanction along with detailed action-plan for implementation of the project.
- b. Project shall be completed as per approved scope of work within scheduled period at the sanctioned cost. No cost escalation will be considered in future.

II. Providing free Wi-Fi to the citizens of Delhi

(i) Pr. Secretary (PWD) has informed that earlier a proposal was initiated by PWD for providing Wi-Fi to 20 lakh households. However, due to change in technology and reduction of data charges in the recent times, the project was scaled down as per decision taken in the meeting of the Hon'ble Chief Minister, Delhi held on 16.7.2019. It was decided in the meeting that a rental model of providing Wi-Fi shall be adopted to provide Wi-Fi connectivity at all bus stops (4000 numbers) and 100 Hotspots in each Assembly Constituency like parks, Mohalla Clinics (70X100=7000 numbers). Under this Scheme a fixed amount per hotspot per month will be payable.

(ii) Pr. Chief Engineer, PWD has informed the Committee that the cost is based on the market rates obtained by PWD and the estimated cost of ₹99.50 crore is the rental payment for one year for providing free Wi-Fi to the citizens of Delhi at bus stops and identified public places of each Assembly Constituency. Data limit is kept at 15 GB per month per user at a speed of 50Mbps having coverage at a radius of 50 mtr. and limiting upto 150 users. It was further stated that the responsibility of the entire project viz. provision for a Router, Fibre cable connectivity, Control Switch, Poles, Electricity, data charges, maintenance of the system, permission for 'Right of Way' lies with the Concessionaire. Ownership of installations will also rest with the Concessionaire.

(iii) It was submitted by the Planning Department that the proposed expenditure is in the form of rent, therefore the same should be treated as 'Revenue Expenditure' whereas the budget provision for providing 'Wi-Fi' to the citizens of Delhi has been made under the Capital Head. The Committee directed the department to make provision for the

work under appropriate Head of Account in the 'Supplementary Demand for Grants' in consultation with Planning and Finance(Budget) Department.

(iv) It was submitted by the Finance Department that though the estimated cost of ₹99.50 crore for providing public Wi-Fi proposal of PWD is within the powers of Expenditure Finance Committee but being a new policy initiative of PWD, the proposal shall be placed before the Cabinet for appropriate decision as stipulated in the 'The Schedule' below Rule 8 of the 'Transaction of Business of the Government of National Capital Territory of Delhi Rules, 1993'.

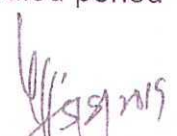
(v) Addl. Chief Secretary (Finance) has directed PWD to ensure that while submitting the proposal for consideration of Cabinet, the department may incorporate appropriate provision in the tender/agreement for providing most competitive rates of the plan being offered to any other agency/individual during the contract period for similar specifications. Further the tender/agreement should also mention a specific period of contract. The rental & other charges will be based on the open tender called as per the GFR 2017 and applicable rules and procedures.

(vi) It was further directed by the Committee that since it is an IT project, inputs/comments of IT Department should also be taken by PWD in the Cabinet Note and also before finalising tender.

05. After due deliberations, keeping in view of the submission made by the Administrative Department on the requirement and its satisfaction regarding technical, administrative, operative, maintenance and financial aspects etc, the Expenditure Finance Committee has made the following recommendation on the proposal of the Public Works Department for 'Providing Wi-Fi to the Citizens of Delhi' at an estimated cost of ₹99.50 crore;

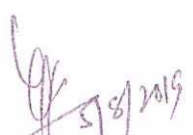
- a. Proposal shall be placed before the Cabinet for approval and sanction along with detailed action-plan for implementation of the project.
- b. Project shall be completed as per approved scope of work within scheduled period at the sanctioned cost. No cost escalation will be considered in future.

06. Thereafter, meeting ended with vote of thanks to the Chair.


(L.D. Joshi)

Joint Secretary (Finance)

1. Secretary to the Minister (PWD) for appraisal of Hon' ble Minister, Delhi.
2. Pr. Secretary, Public Works Department, Delhi Secretariat, New Delhi
3. Engineer-in-Chief, PWD, MSO building, ITO, New Delhi.
4. Director, Planning Department, Delhi Secretariat, New Delhi
5. System Analyst, Finance Department...for uploading in the website.
6. Concerned file/Guard file.


(L.D. Joshi)

Joint Secretary (Finance)